## ENGROSSED HOUSE BILL 2410

55th Legislature

1998 Regular Session

By Representative Dyer

State of Washington

Read first time 01/13/98. Referred to Committee on Health Care.

- 1 AN ACT Relating to the administration of boarding homes; amending 2 RCW 18.20.020 and 18.20.190; adding new sections to chapter 18.20 RCW; 3 creating a new section; making an appropriation; providing a contingent 4 expiration date; providing an expiration date; and declaring an
- 5 emergency.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 NEW SECTION. Sec. 1. A new section is added to chapter 18.20 RCW to read as follows: 8
- 9 (1) Powers and duties regarding boarding homes, previously assigned
- 10 under this chapter to the department of health and to the secretary of
- health, are by this section transferred to the department of social and 11
- 12 health services and to the secretary of social and health services,
- 13 respectively. This section further provides that, regarding boarding
- 14 homes, all references within the Revised Code of Washington to the
- 15 department of health and to the secretary of health mean the department
- 16 of social and health services and the secretary of social and health
- 17 services, respectively.
- (2)(a) The department of health shall deliver to the department of 18
- 19 social and health services all reports, documents, surveys, books,

- 1 records, data, files, papers, and written material pertaining to
- 2 boarding homes and the powers, functions, and duties transferred by
- 3 this section. The department of health shall make available to the
- 4 department of social and health services all cabinets, furniture,
- 5 office equipment, motor vehicles, and other tangible property employed
- 6 by the department of health in carrying out the powers, functions, and
- 7 duties transferred by this section. The department of health shall
- 8 assign to the department of social and health services all funds,
- 9 credits, and other assets that the department of health possesses in
- 10 connection with the power, functions, and duties transferred by this
- 11 section.
- 12 (b) On the effective date of this section, the department of health
- 13 shall transfer to the department of social and health services any
- 14 appropriations and license fees made to or possessed by the department
- 15 of health for carrying out the powers, functions, and duties
- 16 transferred by this section.
- 17 (c) When a question arises regarding the transfer of personnel,
- 18 funds, books, documents, records, papers, files, equipment, or other
- 19 tangible property used or held in the exercise of the powers,
- 20 functions, and duties transferred by this section, the director of
- 21 financial management shall determine the proper allocation and shall
- 22 certify that determination to the state agencies concerned.
- 23 (3) The department of social and health services shall continue and
- 24 shall act upon all rules and pending business before the department of
- 25 health pertaining to the powers, functions, and duties transferred by
- 26 this section.
- 27 (4) The transfer of powers, functions, duties, and personnel from
- 28 the department of health to the department of social and health
- 29 services, as mandated by this section, will not affect the validity of
- 30 any act performed by the department of health regarding boarding homes
- 31 before the effective date of this section.
- 32 (5) If apportionments of budgeted funds are required because of the
- 33 transfers mandated by this section, the director of financial
- 34 management shall certify the apportionments to the agencies affected,
- 35 the state auditor, and the state treasurer. Each of these shall make
- 36 the necessary transfers and adjustments in funds, appropriation
- 37 accounts, and equipment records in accordance with the certification.
- 38 (6) Nothing contained in this section alters any existing
- 39 collective bargaining unit or the provisions of any existing collective

- 1 bargaining agreement until the agreement expires or until the
- 2 bargaining unit is modified by action of the personnel board as
- 3 provided by law.
- 4 **Sec. 2.** RCW 18.20.020 and 1991 c 3 s 34 are each amended to read 5 as follows:
- 6 As used in this chapter:
- 7 (1) "Aged person" means a person of the age sixty-five years or 8 more, or a person of less than sixty-five years who by reason of
- 9 infirmity requires domiciliary care.
- 10 (2) "Boarding home" means any home or other institution, however
- 11 named, which is advertised, announced or maintained for the express or
- 12 implied purpose of providing board and domiciliary care to three or
- 13 more aged persons not related by blood or marriage to the operator. It
- 14 shall not include facilities certified as group training homes pursuant
- 15 to RCW 71A.22.040, nor any home, institution or section thereof which
- 16 is otherwise licensed and regulated under the provisions of state law
- 17 providing specifically for the licensing and regulation of such home,
- 18 institution or section thereof. Nor shall it include any independent
- 19 senior housing, independent living units in continuing care retirement
- 20 communities, or other similar living situations including those
- 21 subsidized by the department of housing and urban development.
- 22 (3) "Person" means any individual, firm, partnership, corporation,
- 23 company, association, or joint stock association, and the legal
- 24 successor thereof.
- 25 (4) "Secretary" means the secretary of social and health services.
- 26 (5) "Department" means the state department of <u>social and</u> health
- 27 <u>services</u>.
- 28 (6) "Authorized department" means any city, county, city-county
- 29 health department or health district authorized by the secretary ((of
- 30 health)) to carry out the provisions of this chapter.
- 31 **Sec. 3.** RCW 18.20.190 and 1995 1st sp.s. c 18 s 18 are each
- 32 amended to read as follows:
- 33 (1) The department of <u>social and</u> health <u>services</u> is authorized to
- 34 take one or more of the actions listed in subsection (2) of this
- 35 section in any case in which the department finds that a boarding home
- 36 provider has:

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- 1 (a) Failed or refused to comply with the requirements of this 2 chapter or the rules adopted under this chapter;
- 3 (b) Operated a boarding home without a license or under a revoked 4 license;
- 5 (c) Knowingly, or with reason to know, made a false statement of 6 material fact on his or her application for license or any data 7 attached thereto, or in any matter under investigation by the 8 department; or
- 9 (d) Willfully prevented or interfered with any inspection or 10 investigation by the department.
- 11 (2) When authorized by subsection (1) of this section, the 12 department may take one or more of the following actions:
- 13 (a) Refuse to issue a license;
- (b) Impose reasonable conditions on a license, such as correction within a specified time, training, and limits on the type of clients the provider may admit or serve;
- 17 (c) Impose civil penalties of not more than one hundred dollars per 18 day per violation;
- 19 (d) Suspend, revoke, or refuse to renew a license; or
- 20 (e) Suspend admissions to the boarding home by imposing stop 21 placement.
- 22 (3) When the department orders stop placement, the facility shall 23 not admit any new resident until the stop placement order is 24 terminated. The department may approve readmission of a resident to 25 the facility from a hospital or nursing home during the stop placement.
- 26 The department shall terminate the stop placement when: (a) The 27 violations necessitating the stop placement have been corrected; and
- 28 (b) the provider exhibits the capacity to maintain adequate care and
- 29 service.
- 30 (4) Chapter 34.05 RCW applies to department actions under this
- 31 section, except that orders of the department imposing license
- 32 suspension, stop placement, or conditions for continuation of a license
- 33 are effective immediately upon notice and shall continue pending any
- 34 hearing.
- NEW SECTION. **Sec. 4.** A new section is added to chapter 18.20 RCW to read as follows:
- 37 The secretary may adopt rules and policies as necessary to entitle
- 38 the state to participate in federal funding programs and opportunities

and to facilitate state and federal cooperation in programs under the 1 2 department's jurisdiction. The secretary shall ensure that any 3 internal reorganization carried out under the terms of this chapter 4 complies with prerequisites for the receipt of federal funding for the various programs under the department's control. When interpreting any 5 department-related section or provision of law susceptible to more than 6 7 one interpretation, the secretary shall construe that section or 8 provision in the manner most likely to comply with federal laws and rules entitling the state to receive federal funds for the various 9 programs of the department. If any law or rule dealing with the 10 department is ruled to be in conflict with federal prerequisites to the 11 allocation of federal funding to the state, the department, or its 12 agencies, the secretary shall declare that law or rule inoperative 13 14 solely to the extent of the conflict.

15 NEW SECTION. Sec. 5. (1) The governor shall establish a joint 16 legislative and executive task force on long-term care, safety, 17 quality, and oversight. The joint task force shall consist of seven 18 members. The governor shall appoint three members that include: (a) The secretary of the department of social and health services or his or 19 her designee; (b) the secretary of the department of health or his or 20 her designee; and (c) the state long-term care ombudsman. 21 22 legislative members shall serve on the joint task force as ex officio 23 members and include: Two members of the senate appointed by the 24 president of the senate, one of whom shall be a member of the majority 25 caucus and one whom shall be a member of the minority caucus; and two members of the house of representatives appointed by the speaker of the 26 27 house of representatives, one of whom shall be a member of the majority caucus and one whom shall be a member of the minority caucus. Primary 28 29 staff assistance to the joint task force shall be provided by the 30 office of financial management with assistance, as directed by legislative members, by the health care committee of the house of 31 representatives office of program research and the senate health and 32 33 long-term care committee of senate committee services.

(2) The joint task force shall elect a chair and vice-chair. The chair shall serve a one-year term as the chair of the joint task force. The following year, the previously elected vice-chair shall serve as the chair of the joint task force and a new vice-chair shall be elected by the members of the joint task force.

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- 1 (3) The joint task force shall have the ability to create advisory 2 committees and appoint individuals from a variety of disciplines and 3 perspectives including but not limited to patient and resident 4 advocates and representatives of provider organizations, to assist the 5 joint task force with specific issues related to chapter . . ., Laws of 6 1998 (this act).
  - (4) The joint task force may hold meetings, including hearings, to receive public testimony, which shall be open to the public in accordance with law. Records of the joint task force shall be subject to public disclosure in accordance with law. Members shall not receive compensation, but may be reimbursed for travel expenses as authorized under RCW 43.03.050 and 43.03.060. Advisory committee members, if appointed, shall not receive compensation or reimbursement for travel or expenses.
    - (5) The joint task force shall:

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- 16 (a) Review all long-term care quality and safety standards for all 17 long-term care facilities and services developed, revised, and enforced 18 by the department of social and health services;
  - (b) In cooperation with aging and adult services, the division of developmental disabilities, and the division of mental health and the department of health, develop recommendations to simplify, strengthen, reduce, or eliminate rules, procedures, and burdensome paperwork that prove to be barriers to providing the highest standard of client safety, effective quality of care, effective client protections, and effective coordination of direct services;
  - (c) Review the need for reorganization and reform of long-term care administration and service delivery, including administration and services provided for the aged, for those with mental health needs, and for the developmentally disabled, and recommend the establishment of a single long-term care department or a division of long-term care within the department of social and health services;
- 32 (d) Suggest cost-effective methods for reallocating funds to unmet 33 needs in direct services;
- (e) List all nonmeans tested programs and activities funded by the federal older Americans act and state-funded senior citizens act or other such state-funded programs, and recommend methods for integrating such services into existing long-term care programs for the functionally disabled;

- 1 (f) Suggest methods to establish a single point of entry for 2 service eligibility and delivery for all functionally disabled persons;
- 3 (g) Evaluate the need for long-term care training and review all 4 long-term care training and education programs conducted by the department of social and health services, and suggest modifications to 5 enhance client safety, to create greater access to training through the 6 7 use of innovative technology, to reduce training costs, to improve 8 coordination of training between the appropriate divisions 9 departments and, to enhance the overall uniformity of the long-term 10 care training system;
- (h) Evaluate the current system used by the department of social and health services for placement of functionally disabled clients, including aging, mentally ill, and developmentally disabled persons, into long-term care settings and services and assess the capacity of each long-term care service or setting to appropriately meet the health and safety needs of functionally disabled clients or residents referred to each service or setting;
- 18 (i) Evaluate the need for uniform client assessments for 19 determining functional long-term care needs of all persons who receive 20 state-funded, long-term care services;

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- (j) Evaluate the success of the transfer of boarding home responsibilities outlined in chapter . . ., Laws of 1998 (this act) and recommend if any further administrative changes should be made; and
- (k) Evaluate the need to establish a dementia and Alzheimer's certification requirement for long-term care facilities who choose to provide care to persons who have been diagnosed with Alzheimer's or a related dementia. The evaluation shall also identify the level of disability a resident or client must have before the resident or client is considered for care in a certified long-term care Alzheimer's facility.
- 31 (6) The joint task force shall report its initial findings and 32 recommendations to the governor and appropriate committees of the 33 legislature by January 1, 1999. The joint task force shall report its 34 final findings and recommendations to the governor and appropriate 35 committees of the legislature by December 12, 1999.
- NEW SECTION. Sec. 6. The sum of fifty thousand dollars, or as much thereof as may be necessary, is appropriated for the fiscal year ending June 30, 1999, from the general fund to the office of financial

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- 1 management solely for the purposes of implementing section 5 of this 2 act.
- 3 <u>NEW SECTION.</u> **Sec. 7.** This act is necessary for the immediate
- 4 preservation of the public peace, health, or safety, or support of the
- 5 state government and its existing public institutions, and takes effect
- 6 immediately.
- 7 NEW SECTION. Sec. 8. (1) Sections 1 through 4 of this act expire
- 8 July 1, 2000, unless reauthorized by the legislature.
- 9 (2) Section 5 of this act expires December 12, 1999.
- 10 <u>NEW SECTION.</u> **Sec. 9.** If any provision of this act or its
- 11 application to any person or circumstance is held invalid, the
- 12 remainder of the act or the application of the provision to other
- 13 persons or circumstances is not affected.

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